

Message Text

PAGE 01 NATO 00397 01 OF 02 241635Z

47

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 0397

E.O. 11652: GDS

TAGS: MARR,US, NATO

SUBJECT: CEP: CIVIL AVIATION PLANNING COMMITTEE (CAPC)-SECOND
MEETING OF THE AD HOC GROUP ON THE USE OF CIVIL AIR TRANSPORT
IN AN EMERGENCY JANUARY 20-21, 1975

REF: STATE 007283

JCS FOR COL. MIDDLETON; TRANSPORTATION FOR OET; SECDEF FOR
OASD I&L

SUMMARY: CAPC AD HOC WORKING GROUP, AWARE OF COUNCIL
AND MILITARY COMMITTEE INTEREST, SKETCHED OUT
PRE-MOBILIZATION ROLE "MINI" AND NEW POST-MOBILIZATION ROLE
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PAGE 02 NATO 00397 01 OF 02 241635Z

FOR BOCCA AND DRAFTED TOPICAL OUTLINE OF SUBJECTS TO BE STUDIED TO
SUPPORT CONCEPT. END SUMMARY.

1. FOLLOWING IS A REPORT OF SUBJECT MEETING DRAFTED BY INTENATIONAL

STAFF (ROUGH TRANSLATION FROM ORIGINAL FRENCH TEXT). AFTER CHAIRMAN APPROVES IT, IT WILL GO TO AD HOC GROUP REPRESENTATIVES. REPS FROM BELGIUM, CANADA, FRANCE, FRG, UK, US AND SHAPE ATTENDED MEETING. AS THE DRAFT REPORT INDICATES, ALL REPS AGREED THAT CONSIDERABLE AMOUNT OF WORK NEEDS DOING. CHAIRMAN ALSO AGREED. HE FELT AN EARLY CAPC MEETING MUST APPROVE BROAD CONCEPT OF ROLE FOR CIVIL AVIATION, INCLUDING THE CRISIS PERIOD, CHAIRMAN AND MEMBERS AGREED THAT ROLE DESCRIBED SIGNIFICANTLY BROADENS CURRENT PLANNING CONCEPTS WHICH RESTRICT BOCCA'S ACTIVITIES TO A POST-NUCLEAR PERIOD. CHAIRMAN FELT THAT BEFORE GROUP EXPENDED THE TIME AND ENERGY OF EXPERTS TO COVER ALL SUBJECTS MENTIONED IN SECTION III OF REPORT THAT IT WAS NECESSARY TO SECURE COMPLETE AGREEMENT BY THE NATIONS AND CAPC, AT 29-30 APRIL MEETING, TO THE BROAD CONCEPT DESCRIBED IN SECTION II. REQUEST WASHINGTON COMMENTS PRIOR TO NEXT AD HOC GROUP MEETING 20-21 FEBRUARY, AND IF OET/DOT REP WILL ATTEND MEETING. USNATO AND USDEL MC COORDINATING ON REPLY TO REFTEL.

BEGIN TEXT-

CIVIL AVIATION PLANNING COMMITTEE
AD HOC GROUP ON THE USE OF CIVIL AIR TRANSPORT IN AN EMERGENCY
REPORT ON THE SECOND MEETING OF THE AD HOC GROUP
IN PARIS ON THE 20TH AND 21ST JANUARY 1975

I. THE AD HOC GROUP CHARGED WITH THE STUDY ON THE USE OF CIVIL AIR TRANSPORT IN AN EMERGENCY, AND PARTICULARLY ON THE ROLE OF BOCCA, HELD ITS MEETING ON THE 20TH AND 21ST OF JANUARY, 1975, IN THE SECRETARIAT GENERAL DE L'AVIATION CIVILE IN PARIS, UNDER THE CHAIRMANSHIP OF GENERAL WALTER.

II. AFTER A PRELIMINARY DISCUSSION, THE MEMBERS OF THE GROUP AGREED ON THE FOLLOWING GENERAL CONCEPT ON THE USE OF AIRLIFT RESOURCES:

1. THE USE OF CIVIL AIR TRANSPORT FOR MEETING THE REQUIREMENTS
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PAGE 03 NATO 00397 01 OF 02 241635Z

OF THE ALLIANCE MUST TAKE INTO CONSIDERATION NOT ONLY THE AIRCRAFT THEMSELVES, BUT ALSO AERONAUTIC INFRASTRUCTURE (AIRPORTS, AIR CONTROL ORGANIZATION), GROUND SUPPORT EQUIPMENTS FOR THE AIRCRAFT AND GROUND HANDLING EQUIPMENT FOR PASSENGERS AND CARGO.

2. THE NATIONS, BEING RESPONSIBLE FOR THE OPERATION OF THEIR CIVIL AIR TRANSPORT SHOULD BE READY TO PROVIDE NATO, IN PEACETIME AND ON REQUEST, WITH THE NECESSARY INFORMATION ON CIVIL AVIATION IN ALL ITS ASPECTS.

3. THE NATIONS SHOULD BE INVITED TO PREPARE AND TO DEVELOP ARRANGEMENTS ENABLING THEM TO USE THEIR CIVIL AIR TRANSPORT CAPABILITIES FOR MEETING DEFENCE REQUIREMENTS AND FOR THE BENEFIT

OF THE ALLIANCE IN CASE OF EMERGENCY.

4. IN A CASE OF TENSION, THERE WOULD EXIST A NEED FOR MUTUAL INFORMA-
AND CO-ORDINATION OF EFFORTS BETWEEN THE MEMBER NATIONS OF THE
ALLIANCE IN THE FIELD OF CIVIL AIR TRANSPORT.

5. AS SOON AS THIS NEED WILL APPEAR, AND BY DECISION OF THE
COUNCIL, A BOARD FOR THE CO-ORDINATION OF CIVIL AVIATION (1)
COULD BE SET UP IN ORDER TO, IN FIRST INSTANCE, GATHER AND PROVIDE
INFORMATION ON THE SITUATION OF CIVIL AVIATION IN ALL ITS ASPECTS.

6. WHEN THE SITUATION REQUIRES, AND BY DECISION OF THE COUNCIL, THE
BOCCA WILL BECOME RESPONSIBLE FOR THE CO-ORDINATION OF THE USE OF
CIVIL AIR TRANSPORT RESOURCES WITH A VIEW TO OBTAIN ITS BEST
USE FOR THE DEFENCE SUPPORT OF THE ALLIANCE.

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PAGE 01 NATO 00397 02 OF 02 241643Z

47

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 0397

7. IN PARTICULAR, THE BOCCA SHOULD BE THE FOCAL POINT WHERE THE
REQUESTS FOR AIR TRANSPORT BY THE NATO MILITARY AUTHORITIES
WOULD BE PRESENTED, AND IT WOULD BE CHARGED WITH THE CO-ORDINATION
OF ARRANGEMENTS WITH NATIONS FOR MEETING THOSE REQUIREMENTS.

(1) IN ORDER TO FACILITATE DISCUSSIONS AND FOR DISTINGUISHING THIS BODY FROM THE WARTIME BOCCA, IT WAS AGREED TO NAME IT PROVISIONALLY "MINI-BOCCA"

8. THE TERMS OF THIS GENERAL CONCEPT, WHICH APPEAR IN THE PARAGRAPHS 4, 5, 6 AND 7 ABOVE, COULD BE CONSIDERED AS PROVISIONAL ELEMENTS OF DRAFT TERMS OF REFERENCE FOR BOCCA. BUT THESE TERMS OF CONFIDENTIAL

PAGE 02 NATO 00397 02 OF 02 241643Z

REFERENCE SHOULD NOT BE DRAFTED DEFINITELY BEFORE THE QUESTIONS MENTIONED BELOW BE REVIEWED QUICKLY BY THE AD HOC GROUP.

III. QUESTIONS TO BE REIVEWED BY THE AD HOC GROUP.

1. ACTIONS TO BE UNDERTAKEN BY NATIONS, DURING-PEACETIME, IN THE FIELD OF CIVIL AVIATION TO SUPPORT DEFENCE EFFORTS IN CRISIS AND WAR:

(A) BY OWN CAPABILITIES,

(B) BY BILATERAL ASSISTANCE,

(C) BY MILTILATERAL ASSISTANCE.

2. POSSIBLE ACTION BY NATO TO HELP NATIONS IN THEIR PROBLEMS OF AIRLIFT INFRASTRUCTURE AND PREPOSITIONED EQUIPMENT.

3. MECHANISMS NEEDED FOR THE USE OF CIVIL AIR TRANSPORT FOR THE DEFENCE, BEFORE THE BEGINNING OF HOSTILITIES.

4. LIMITATIONS IMPOSED UNTIL EMERGENCY POWERS ARE IMPLEMENTED.

5. CONSIDERATIONS REGARDING THE USE OF CIVIL AIRLIFT:

(1) INSURANCES (HULL AND CREW),

(B) THIRD PARTY LIABILITY,

(C) RESTRICTIONS IN THE USE OF CIVIL AIRCRAFT,

(D) CONTROL OF USE OF CIVIL AIRCRAFT.

6. SELECTION OF HEADQUARTERS FOR THE MINI-BOCCA

7. PROCEDURES FOR FORWARDING, HANDLING AND SATISFYING CIVIL AND MILITARY REQUIREMENTS FOR AIRLIFT.

8. METEOROLIGICAL AND AIRWAYS COMMUNICATIONS CONSIDERATION.

9. AIRFIELD AND GROUND SUPPORT EQUIPMENT AND MATERIELS;
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PAGE 03 NATO 00397 02 OF 02 241643Z

HANDLING EQUIPMENT.

10. SSERVICING OF AIRCRAFT, MAINTENANCE AND REFUELING; CREW STAGING.

11. AIRFIELD CLEARANCE OF CARGO AND PERSONNELS TO DESTINATION.

12. DEVELOPMENT OF INFORMATION BASE FOR USE BY THE MINI-BOCCA.

13. EXAMINATION OF STAFFING PROPOSALS FOR BOCCA TO PROVIDE FOR GRADUAL/SUDDEN BUILD-UP OF STAFF.

14. ARRANGMENTS ALREADY MADE BY THE NATO MILITARY AUTHORITIES FOR THE UTILIZATION OF CIVIL AVIATIONS IN WARTIME.

IV. THE MEMBERS OF THE AD HOC GROUP AGREED THAT THE ABOVE CONCEPT (PARAGRAPH II) AND THE GENERAL APPROACH OF THE STUDY SHOULD BE SUBMITTED FOR APPROVAL TO THE CAPC AT ITS MEETING ON 29/30 APRIL, 1975; THE AD HOC GROUP AGREED TO MEET AGAIN ON THE 20TH AND 21ST FEBRUARY, 1975, TO FURTHER DEVELOP THE CONCEPT AND MEMBERS WERE REQUESTED TO BE PREPARED TO PROVIDE INPUTS ON THE QUESTIONS ENUMERATED AT III. THE INTENTION IS TO FORWARD THESE COMMENTS AND TO DEVELOP A PROGRAM OF WORK TO BE FOLLOWED WHEN THE CAPC APPROVES THE CONCEPT AND THE GENERAL APPROACH OF THE STUDY.

V. MEMBERS WILL REMEMBER THAT DOCUMENTS PREPARED BY THE INTERNATIONAL STAFF AND BY SOME MEMBERS OF THE AD HOC GROUP WERE HANDED OUT TO THEM DURING THE MEETING, AND THAT SPARE COPIES ARE STILL AVAILABLE, IF THEY NEED IT.

GENERAL WALTER
CHAIRMAN OF THE AD HOC GROUP

ATTENDANCE LIST

GENERAL WALTER, CHAIRMAN SECRETARIAT GENERAL DE L'AVIATION
CIVILE PARIS

MR. H. SCHUMUCK, REF. DIV. BUNDESVERKEHRSMINISTERIUM, ABTL.
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PAGE 04 NATO 00397 02 OF 02 241643Z

LIFTFART, BONN

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FRANCE, PARIS

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MR. J.J. E. CANTY CANADIAN DELEGATION TO NATO, BRUXELLES

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MR. J.E. REVIRON NATO INTERNATIONAL STAFF, CIVIL EMERG.
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